

BUREAU OF JUSTICE ASSISTANCE

2024 ANNUAL RESIDENTIAL SUBSTANCE ABUSE TREATMENT (RSAT) FOR STATE PRISONERS PROGRAM MEETING

August 14, 2024





Presenters

- **Margaret Chapman** – Senior Policy Advisor, BJA
- **Renee Howell** - State Policy Advisor, BJA
- **Andrew Klein, PhD** - Senior Justice Scientist, Advocates for Human Potential (AHP)
- **Stephen Keller, BS** - Senior Research Associate, AHP
- **Samatha Kossow, MPP** - Research Associate, AHP

Agenda

Welcome and Introduction to OJP and BJA

RSAT Program

RSAT Administration

RSAT Training and Technical Assistance

Q&A

What is the Office of Justice Programs?

- The Office of Justice Programs (OJP) provides grant funding, training, research, and statistics to the criminal justice community.
- OJP is one of three grant-making components of the Department of Justice along with the **Office on Violence Against Women (OVW)** and the **Office of Community Oriented Policing Services (COPS)**.

BJA – Bureau of Justice Assistance



BJS – Bureau of Justice Statistics



NIJ – National Institute of Justice



OVC – Office for Victims of Crime



OJJDP – Office of Juvenile Justice and Delinquency Prevention



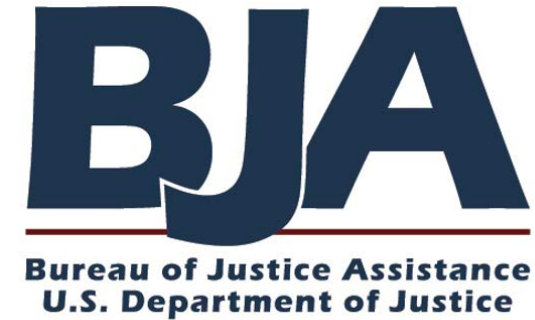
SMART – Office of Sex Offender Sentencing, Monitoring, Apprehending, Registering, and Tracking



U.S. Department of Justice Bureau of Justice Assistance

Mission: BJA's mission is to provide leadership and services in grant administration and criminal justice policy development to support state, local, and tribal justice strategies to achieve safer communities. BJA works with communities, governments, and nonprofit organizations to reduce crime, recidivism, and unnecessary confinement, and promote a safe and fair criminal justice system.

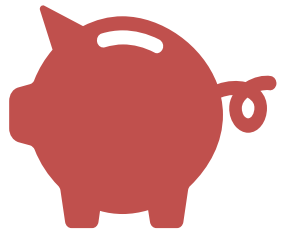
Karhlton F. Moore, BJA Director



<https://bja.ojp.gov/>



How BJA Supports the Field



Investments

Provide diverse funding to accomplish goals.



Sharing Knowledge

Research, develop, and deliver what works to build capacity and improve outcomes.



Engagement

Consult, connect, and convene.



How long have you been an RSAT grantee or sub-grantee?

Since 2005

10 - 15 years

Less than 10 years

I am new to RSAT Program

SECTION 2

RSAT PROGRAM



BJA Grant Management Supports



RSAT Program Goals

Enhance the capabilities of state, local, and tribal governments to initiate or continue evidence-based substance use disorder (SUD) or co-occurring substance use and mental health disorder treatment programs in the nation's prisons and jails.

Increase the number of prisons and jails offering FDA-approved medications to incarcerated individuals with opioid use disorders (OUD).

Prepare individuals for reintegration into communities, including supporting continuity of care for OUD treatment and recovery supports prior to release.

Assist individuals through the reentry process by delivering community-based treatment, recovery, and other broad-based aftercare services to support successful reentry and continuity of care.





RSAT Program Objectives

Funds may be used to implement four types of programs/activities:

- Prison-based residential SUD treatment
- Jail-based residential SUD treatment
- Aftercare
- Jail-based pretrial SUD treatment

RSAT Program Requirements

Residential SUD treatment program in prisons

-  Engage individuals with SUD or co-occurring substance use and mental health disorders for a period of 6–12 months.
-  Require periodic and random drug testing of individuals while they are in the program and under community supervision.
-  Establish a therapeutic community (i.e., program participants are set apart from the general population).
-  Provide aftercare services.

RSAT Program Requirements

Residential SUD treatment programs in jails:

- Engage individuals with SUD or co-occurring substance use and serious mental health disorders for at least 3 months.
- Require periodic and random drug testing of individuals while they are in the program and under community supervision.
- Make every effort to establish a therapeutic community.
- Provide aftercare services.



RSAT Program Requirements

Aftercare Services

Case management and the full continuum of recovery and aftercare services to support people released from a residential SUD treatment program which may include human service and rehabilitation programs:

- education and job training
- parole supervision
- recovery or transitional housing
- peer support programs
- other recovery support services.

RSAT Program Requirements

Jail-based SUD treatment programs

Initiate or continue evidence-based SUD treatment programs (e.g., medication-assisted treatment) for individuals who were on such treatment upon arrival at the jail.

- Emphasis is on pretrial populations
- No requirements related to therapeutic community or minimum length of programming.

FAQs



freepik.com

RESIDENTIAL SUBSTANCE ABUSE TREATMENT FOR STATE PRISONERS PROGRAM

What is the Residential Substance Abuse Treatment (RSAT) for State Prisoners Program?

The RSAT for State Prisoners Program's objectives are to enhance the capabilities of state, local, and Indian tribal governments to provide residential substance use disorder (SUD) treatment to people during detention or incarceration; prepare them for their reintegration into a community by incorporating reentry planning activities into their treatment programs; and assist them and their communities throughout the reentry process by delivering community-based treatment and other broad-based aftercare services.

What is the authorizing legislation for the RSAT State Prisoners Program?

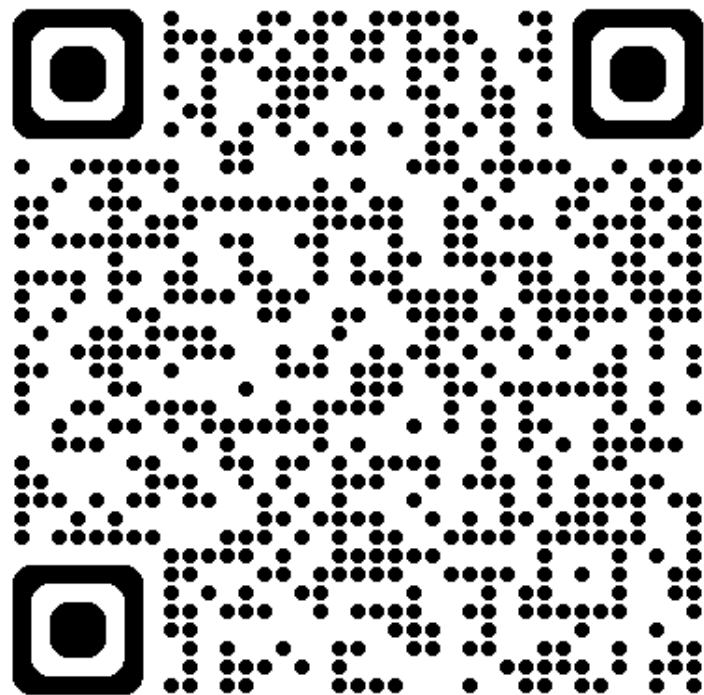
The RSAT Program was created by the Violent Crime Control and Law Enforcement Act of 1994 (Public Law 103-322) and codified at [34 U.S.C. § 10421 et. seq.](#)

What entity is eligible to receive funding?

Only states, as defined by this program, are eligible to apply and must designate a single State Administering Agency (SAA) that has authority to apply on their behalf. States often rely on a single entity within the state (e.g., SAA, Department of Corrections, Department of Public Safety, Governor's Office) to oversee the RSAT for State Prisoners Program and its subgrantees.

For purposes of this program, "state" means any state of the United States, the District of Columbia, the Commonwealth of Puerto Rico, the Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands.

Eligible entities must provide a 25 percent cash or in-kind match to the grant award.



What does “therapeutic community” mean?

- Use of residential treatment facilities that are set apart from the general correctional population in either a separate facility or a dedicated housing unit that is used exclusively for RSAT and/or other SUD treatment programs.
- Jails that do not have the capacity to establish a therapeutic community are encouraged to group RSAT Program participants within the general correctional setting.

Is drug testing required for all individuals participating in prison, jail, and aftercare programs?

YES. Drug testing is required for individuals participating in any RSAT Program supported by RSAT for State Prisoners Program funds, as well as while participating in aftercare programs until they are no longer under the custody of the state.

Do RSAT for State Prisoners Program funds have to be used to support residential or jail-based SUD treatment programming?

YES. A state must use at least 10 percent of the total award to make subgrants to local correctional and detention facilities in the state (provided such facilities exist therein) for the purpose of assisting jail-based SUD treatment programs that are effective and science-based.

Can RSAT for State Prisoners Program funds be used to provide SUD treatment services to pretrial populations?

YES. RSAT for State Prisoners Program funds may be used to continue or initiate evidence-based SUD treatment to individuals detained by the jail pretrial as well as to support connecting these individuals to community-based treatment services.

SECTION 3

RSAT ADMINISTRATION



Award Special Condition #46

“The recipient may not draw down any funds under this award until (1) the recipient submits a budget, budget narrative and programmatic narrative reflecting their full award amount via Programmatic Cost Grant Award Modification (GAM), (2) BJA approves the submission via Grant Award Modification (GAM), and (3) BJA has issued an Award Condition Modification (ACM) releasing this award condition. The recipient may obligate these funds and/or obligate or expend non-federal funds but, if done prior to the removal of this award condition, recipient accepts the risk that such obligations or expenditures may not be reimbursable to this award. Recipient should further be aware that the provisions found herein may be superseded by more restrictive award conditions otherwise placed upon this award.”



How familiar are you with the Grant Award Modification Process?

Very Familiar

Somewhat Familiar

Not Familiar

Grant Award Modification (GAM) Step #1

Award Information

DUE IN 3 YEARS FROM NOW

- Award Package
- Award Conditions
- Award Details
- Award Attachments
- Performance Management
- Funding Balance and Availability
- Federal Financial Report (FFR)
- Grant Award Modification (GAM)
- Monitoring
- Closeout

GAM Selection

Type of Award Change

Programmatic

▼

Award Change Subtype

Programmatic Costs

▼

Create New GAM

GAM Step #2

Entry Legal Terms

☐ Automatic Data Processing Equipment And Software

☐ Pre Award Costs

☐ Proposal Costs

☐ Consultant Rates In Excess Of Threshold Rate

☐ Foreign Travel







☐ Confidential Funds












☒ Other Costs Identified in the Award Agreement Requiring Prior Approval

☒ Other

Justification

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GAM Step #3

- Attach the **Budget Detail Worksheet** and **Project Narrative** to the GAM.
- Add any other attachments, e.g., Indirect Cost Rate Agreement.
 - Subaward budget/narrative documents are **not** required.

NOTE:

- Make sure that your budget reflects the correct award dollar amount.
- Ensure you have uploaded the most recent version of your project narrative based on the award amount.
- Make sure you provide information in the justification section, not just “see attached documents”.

Budget Reminders

Ensure the budget reflects the correct dollar amount for the award.

- The administrative costs should not exceed 10%
- The subaward costs should be reflected only in the subaward category (not in other line items).
- Any costs associated with the award, such as rent, laptops, etc. should be prorated to the RSAT award.
- 10% jail requirement.

Ensure your project narrative reflects activities which will occur based on the award amount.

- Include language regarding conducting drug screening, substance use disorder treatment, jail programming, aftercare, and data collection.

Common Award Condition Holds

Application Attachments

- Subrecipient Monitoring Policy
- SF-LLL Form
- Financial Capability Questionnaire (FCQ)
- Research and Evaluation Statement

Allowable Costs



Salary and
Benefits
Subawards
Jails



Medication
Supplies



Curricula
Screening and
Assessment
Tools



Residential
treatment
Pretrial
Programming and
Aftercare Services



Equipment
Materials
Training
Travel

Allowable Costs

Can the RSAT Program funds be used to cover administrative costs associated with grants management?

Can RSAT Program funds be used for costs associated with travel?

Yes

Can RSAT Program funds be used to purchase items provided to individuals at reentry (e.g., reentry backpacks)?

Is the use of consultants or contractors to provide training allowable?

Match Required

- 25% cash or in-kind match
 - “In-kind” match may be in the form of services, supplies, real property, and equipment.
- If an award recipient’s proposed match exceeds the required match amount, according to the formula below, and OJP approves the budget, the total match amount in the approved budget becomes part of the project budget and subject to audit.
- “Match” funds may be used only for purposes that would be allowable for the federal funds.

NOTE: BJA will waive the requirement for matching funds (including in-kind) for all awards made to American Samoa, Guam, U.S. Virgin Islands, and Northern Mariana Islands.

Local Jail Requirement

Must allocate at least 10 percent of the total state allocation to local correctional facilities, provided such facilities exist

Funds must be used for either of the following:

- Residential SUD treatment programs in jails.
- Initiate or continue evidence-based SUD treatment programs in pretrial populations.

SECTION 4

RSAT TRAINING AND TECHNICAL ASSISTANCE (TTA)



RSAT-TTA Resources & Trainings



RSAT-TTA Resources & Trainings



Compendium



Fidelity Assessments



Geo-Map



Monthly Webinars



Host Site Visits



Toolkits/Curricula



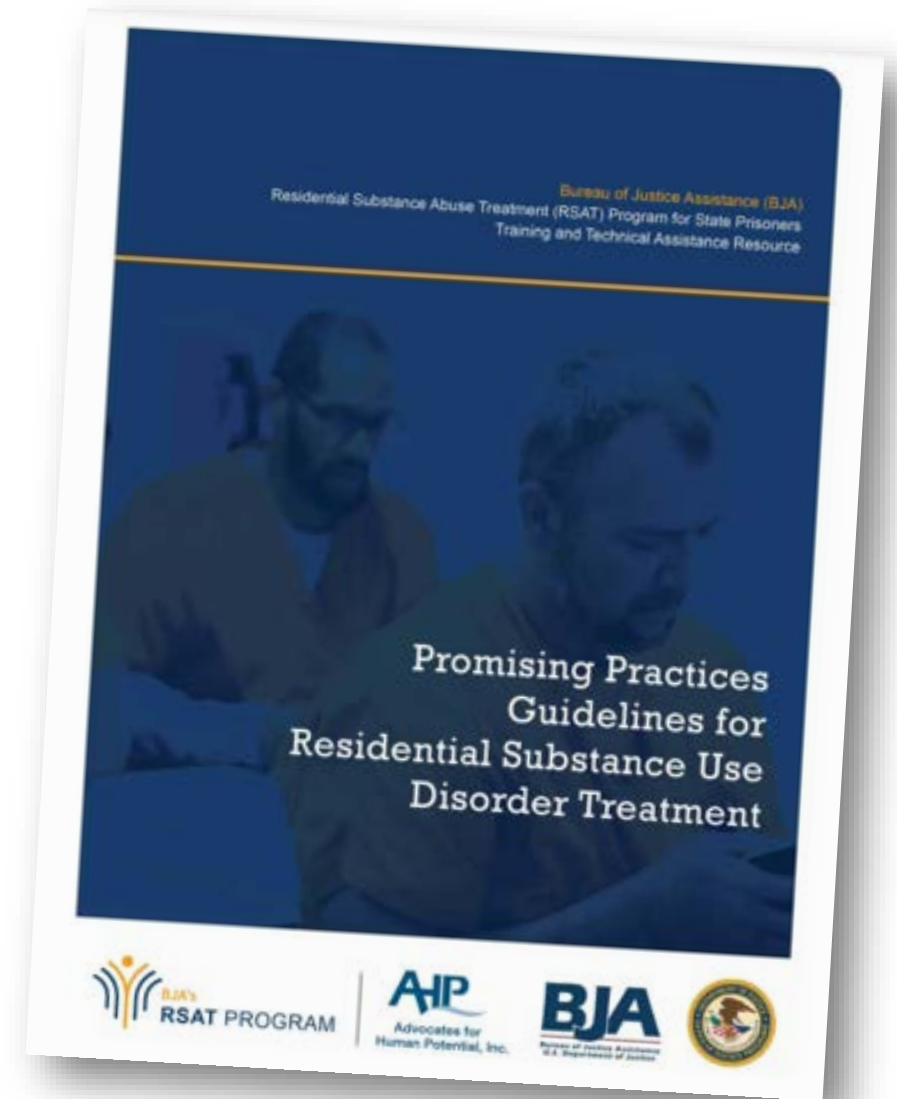
Have you attended a training opportunity offered through RSAT-TTA?

Yes

No

No, but I will now!

Compendium Project and Fidelity Assessments



RSAT-TTA Compendium Project

Project Features and Goals:

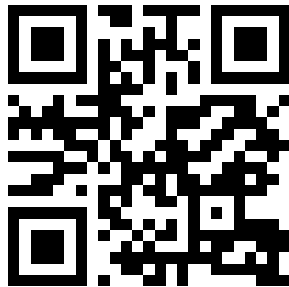
- Comprehensive listing of RSAT Programs in all 50 states and U.S. territories
- Updated annually
- Opportunity for peer learning and knowledge sharing
- Part of online resource hub for RSAT programs at www.rsat-tta.com
- Showcase success and achievements of RSAT programs



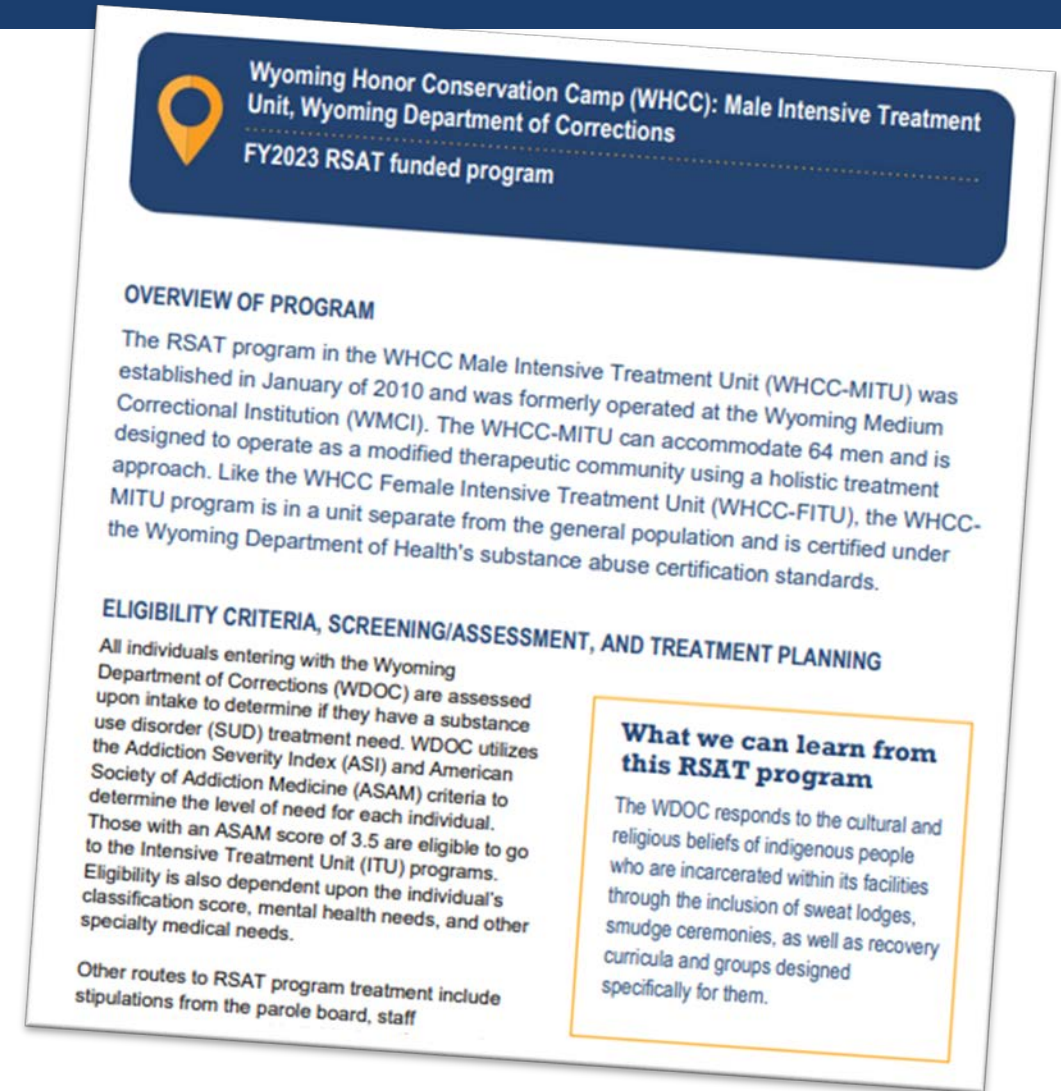
RSAT-TTA Compendium Project

How You Can Participate

- Review your state or program's compendium entry
- Provide updated information to rsattta@ahpnet.com



www.rsat-tta.com/compendiums



RSAT-TTA Fidelity Assessment

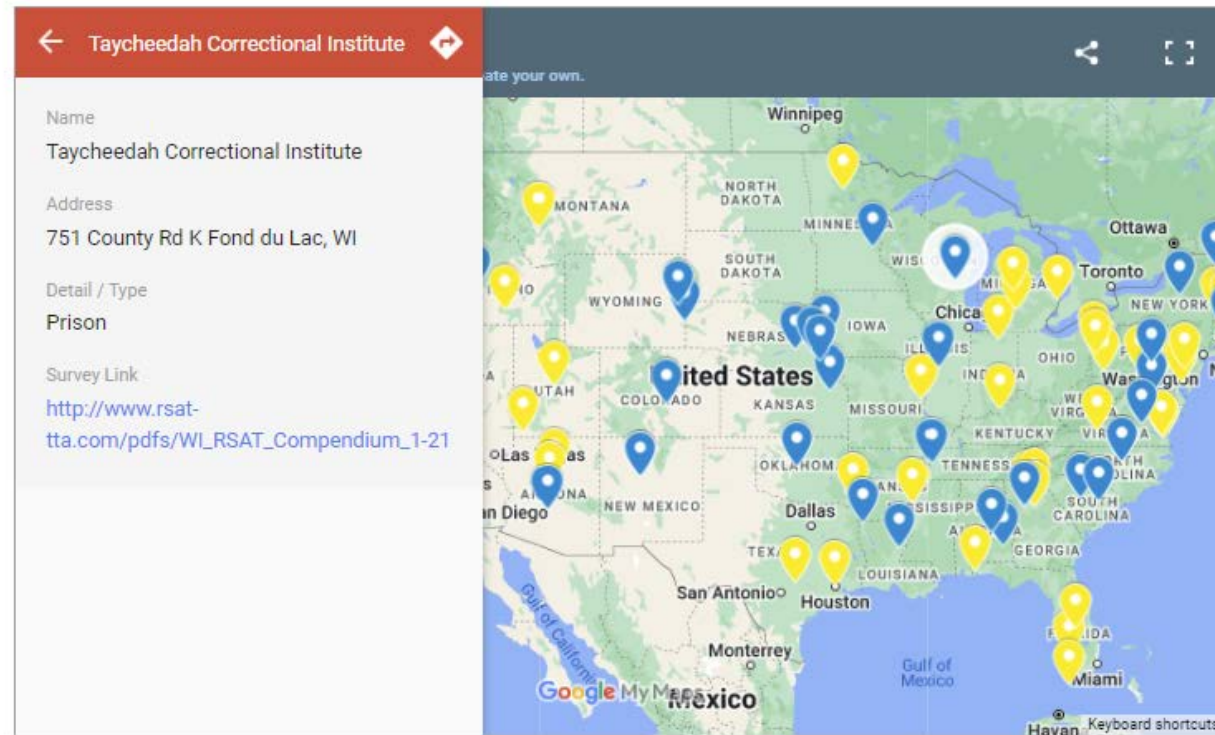
The outcome of the Fidelity Assessment (FA) process is a report that scores how closely the RSAT Program aligns with the PPGs, identifies areas of strengths and weaknesses, and provides individualized recommendations for training and technical assistance (TTA).



RSAT Program Geo-Map

RSAT Program Interactive Geo-Map

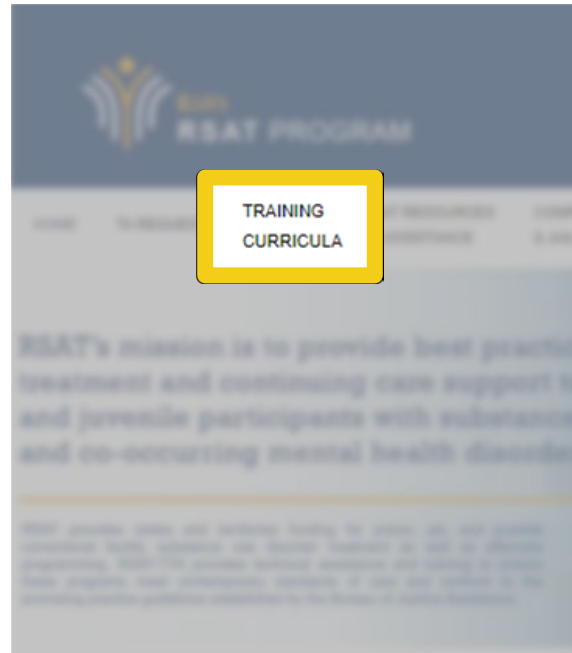
Search for programs around the country and in U.S. territories and click a site to view program information and link to each state's compendium.



RSAT-TTA Webinars

Webinar Training Details:

- Held monthly, typically 3rd Wednesday of each month at 2pm ET
- Continuing education available to addiction professionals
- Past trainings available to view:
<https://www.rsat-tta.com/Training-Curricula/Archived-Webinars>
- Submit topic requests at:
<https://www.rsat-tta.com/Training-Curricula/Future-Topics-and-Presenters>



RSAT Host Site Visits

- Past Site Visits:
 - Santa Cruz Sheriff's Office
 - Missouri Department of Corrections
- Upcoming Site Visits
 - September 2024 | Nevada Department of Corrections



RSAT-TTA Resources

Training Curricula and Toolkits for RSAT Programs

- Substance Use Disorder and Suicide
- Correctional Medication-assisted Treatment Research Compendium
- **Coming Soon:** Implementing Medication for Opioid Use Disorder in Jails (video)
- **Coming Soon:** Promising Practice Guidelines for Jail-Based Substance Use Treatment
- **Coming Soon:** Jail and Drug/Treatment Court Collaboration Toolkit

RSAT-TTA Resources

Preventing Suicides of Incarcerated Individuals with Substance Use Disorders

A Prison and Jail Policy Brief

- New download from the RSAT-TTA website



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- **X:** <https://x.com/DOJBJA>
- **YouTube:** <https://www.youtube.com/dojbja>
- Use the QR code to subscribe to “**Justice Matters**” and “**News From BJA**” to receive the latest information from BJA and the field.
- For information on funding opportunities, publications, and initiatives, visit **BJA’s website:** www.bja.ojp.gov.





Contact Information

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- **Stephen Keller, BS** - Senior Research Associate, AHP, skeller@ahpnet.com
- **Samatha Kossow, MPP** - Research Associate, AHP, skossow@ahpnet.com

You can contact the RSAT-TTA team at rsatTTA@ahpnet.com



Questions?